



Welcome to our Annual Report!

This report highlights the major activities and accomplishments of 2022. It speaks not only to what we have achieved but how – through collaboration, engaging respectfully, building bridges and supporting the aspirations of our partners as we work together to ensure a more positive water future for our children and grandchildren. As such, the *Milestones* refer to significant progress made towards our Targets and Priorities, not only by the Watershed Board, but in community with our government and academic partners and the local stewardship community. Under *Progress on Priories* (Appendix D), we track key Objectives laid out in our 2022 Business Plan. Enjoy!



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Reflections from our Co-Chairs



For over a decade, as the Watershed Board has sounded the alarm over the harsh impacts of some types of change, our focus has been at the watershed scale – climate change, changes to forest ecosystems, changes in water levels (whether flooding or drought), changes in fish and wildlife populations, water quality, loss of riparian habitats, etc.

This year's challenges included an unusually dynamic human community in and around the Watershed Board's work. Through retirements, elections, and

political restructuring, there has been a lot of change. This included new leadership and staff in both Cowichan Tribes and the

CVRD, new CWB co-Chairs; Provincial Ministry changes, including a new BC co-Chair for the Koksilah Watershed Sustainability Planning process, and a new Ministry overseeing watershed solutions. Most notably for the CWB, our fabulous Executive Director of 6 years, Tom Rutherford, stepped back into a project leadership role to enjoy a bit more time hiking the watersheds instead, and we welcomed Lisa Maria Fox as Managing Director.



While fresh faces bring new energy and perspectives that are always welcome, and an opportunity to fill a hole with just the right person, the Watershed Board also recognizes the value that established and trusted relationships contribute to maintaining momentum. 2022 was a year that demanded time to rebuild relationships, knowledge, and respect, amid the never-ending urgency to solve problems together. This takes a toll, and no one knows this better than the people who have lived here since time immemorial, watching the ebb and flow of hwunitum (settlers).



It's against this backdrop that we send special appreciation for the people who have stayed put, and perhaps don't get their moment in the spotlight as a result; people who have been steadily working on issues through difficult transitions, sometimes for decades, maybe a lifetime, possibly for generations, or since time immemorial.

We also offer sincere thanks for all those who have moved on for the good work you have contributed to the

watershed's journey back to health. Huy ch q'u siem and we hope you will stay in touch!

Chair Aaron Stone, CVRD

www.cowichanwatershedboard.ca

Chief Lydia Hwitsum, Cowichan Tribes

Respectfully,

Photos previous page - Top left: CoChairs Chief Lydia Hwitsum and CVRD Chair Lori Iannidinardo at River Cleanup 2022; Right: CoChair Aaron Stone greets the Big Dancing Fish. Bottom: Larry George, Cowichan Tribes Lulumexun Lands and Governance Manager, and Kate Miller, CVRD Environment Manager are recognized by our Co-Chairs and out-going Executive Director for their years of dedication to improve the health of the Cowichan watershed (Jan 2023). Photos by B.Hetscho, JThompson



Photo by Rob Wilson, Arcas Media. Koksilah watershed.

Overview of the CWB

Origins: In 2007, prompted by years of declines in the Cowichan River's iconic salmon runs, and increasingly frequent low-flows in summer, the <u>Cowichan Basin Water Management Plan</u> was created. It benefitted from the participation of many local people and organizations working with provincial and federal agencies. Eighty-nine clear objectives were identified, and leadership for each was assigned to a variety of agencies and parties. However, no specific funding was allocated to accomplish the work, no governing body existed to coordinate between the parties, which often had overlapping jurisdictions, and indigenous leadership participation was lacking.

Collaborative Governance: In 2010, sitting Cowichan Tribes Chief Lydia Hwitsum and Cowichan Valley Regional District Chair Gerry Giles brought their councils together to create the Cowichan Watershed Board. The governance structure was anchored by an equal partnership of the two governments, cochaired by the leaders of each, and by <u>core Principles</u>. In 2018, through a two-year dialogue series engaging senior staff of the partners with CWB members, the <u>Governance Manual</u> was updated to better reflect the indigenous authority, knowledge and collaborative leadership that underlies the Board's success. An important new Core Principle was added through this process. *Nutsamat kws yaay'us tth qa': We come together as a whole to work together to be stronger as partners for the watershed.*

Targets: In 2011 the Board's Technical Advisory Committee established 'targets' with the help of Cowichan Tribes, many local stewardship groups and relevant government agencies that had contributed to the Water Management Plan. The targets were intended to fill the gap between the ambitious Management Plan, and the reality of insufficient resources and authority to achieve its objectives. The targets honoured the direction and intent of the Management Plan while guiding and inspiring collaborative, locally-relevant, and achievable progress towards its goals. These targets and their associated measurable indicators have been reviewed and revised over the past 3 years, to establish the next steps on this path. See page xxx and Appendix B.

Working Groups: Four Target Working Groups, comprised of approximately 30 organizations or branches of government, have emerged as the collaborative mechanism by which the Targets are pursued. The Watershed Board coordinates the Working Groups to improve sharing of knowledge, skills, and resources, but it is really the member organizations of each Working Group that must be recognized and celebrated for their contributions towards the Targets. See page 15.

Priorities: Due to climate extremes increasing the urgency of address low summer and fall river flows, the Watershed Board has also adopted two priority projects to support:

- 1) replacing the weir at Lake Cowichan to increase water storage and keep the Quw'utsun/Cowichan River flowing at a rate that supports salmon all year long, and
- 2) creating a long-term watershed-wide Watershed Sustainability Plan to address similar critical fish habitat and other issues in the Xwulqw'selu/Koksilah River.

See page 17.

Recognition of Cowichan Tribes' Statement on Inherent Rights

Quw'utsun mustmuhw, ni' 'o' ni' tthusht'esulhkws 'itst 'u tun'atumuhw, 'i 'o' hwunst'e. Nilh 'o' thu-'it syuw'entst, tun ni' 'u kwthuhwun'amustimuhw 'iwuti'uts' 'i 'u tun'atumuhwtst. Ni' yuxtse'tumtthu Quw'utsun 'u tthu-itumuhw, qa', kw'atl'kwatthuni' spupin' 'u tthutumuhw, ttho' mukw' stem ni' hakwni' 'u tthustl'ulnuptst. Kwuthushtun-ni' 'iwststni' yuxtse'tum 'u ttho' mukw' stem ni' ha'kwkwssthuthi'skwshuli-s. O' nilhtthu Quw'utsun mustumuhw, nilemuxutunstum 'u tthuni' snuwuntewut 'u tthushtunaalhtun, tst. Uwutumtem-us 'i' ni' tsttsmem't 'aanlhkwskwun-etewut, hwayumtun'as'aalhstl'ulnup. Quw'utsun Mustimuhw, ha'kwushtst kw' stutul'na'mutsxetsul's kw' shtuhimstthustl'ulnuptst. Mukw' stem 'o' slhilukw'tul 'i' nilhni' shkw'akw'umstthusulsuli'tst.

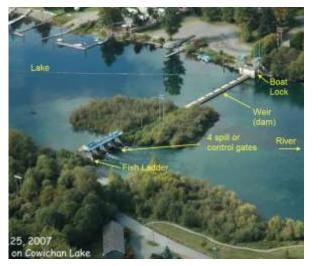
Cowichan Peoples have existing inherent rights. Cowichan as the original Peoples of this territory within which the Cowichan Watershed is included continue the right and responsibility to make informed decisions to manage and organize based on our history and continued connections. As told through time by our ancestors; the lands, waters, seas, minerals, air and all elements interconnected within the territories provided for and can provide a good sustainable life for Cowichan Peoples. Cowichan has never given away this right and continues to govern and make decisions to support the well-being and sustainability of our Peoples and territories.

Source: Cowichan Watershed Board Governance Manual, 2018



Cowichan Watershed Board members, staff, partners and advisors gather for a full day "Setting the Course" workshop. (Siem Lelum gym, Jan 2023). Photos by B.Hetscho,

Milestones - Top 10 Cowichan Watershed Advances in 2022



Weir Ready

- CVRD completed the design and shoreline assessment for the Cowichan Lake weir replacement project on behalf of its partners
- Cowichan Tribes lead discussions into how the new weir could be governed and managed using a partnership approach.
- Cowichan Tribes, the CVRD and Paper Excellence signed a memorandum of understanding articulating a commitment to work as partners to pursue a water conservation license for the additional water storage.
- This partnership has now jointly applied for a conservation water license, which is needed before construction can begin. Learn more here..



Xwulqw'selu (Koksilah) Watershed Co-Governance

- Cowichan Tribes and the Province of BC continue to work as partners towards BC's first Watershed Sustainability Planning process under the Water Sustainability Act.
- BC Ministerial Order signed in January to designate the entire Xwulqw'selu (Koksilah) watershed for the purpose of developing a WSP, recognizing Quw'utsun values, water users, fish species, etc.
- An interim Steering Committee is now finalizing its Terms of Reference and a Workplan for the next 3 years to develop the plan including more research and input from the community.

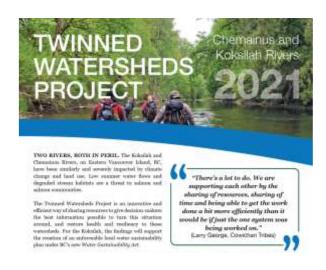




Updated Targets for Watershed Health

- CWB continued work to updates and revise all targets. New targets proposed to the Board for feedback; final revisions underway.
- Began work to refresh and reconfirm the membership of the 4 Target Working Groups.
- Approximately 30 organizations or branches of government are collaborating through Working Groups, bringing local knowledge and subject experts together around mutual goals.

Learn more here. See page 21 and Appendix E









Twinned Watersheds Field Research

- CWB completed an extensive and scientifically ground-breaking field research project in the lower Koksilah and Chemainus Rivers on behalf of Cowichan Tribes and Halalt First Nation.
- Elements included aerial imagery, detailed flow data, meso-habitat inventory, peer reviewed Environmental Flow analysis & integrating preliminary indigenous flow knowledge.
- Employed 48 local people, building capacity for aquatic & riparian field study and restoration.
- Restored riparian riverbanks and farm habitats.
- Salmon stock assessment now underway.

<u>Learn more here or download the Twinned Watershed Project</u> <u>Summary (4 pages) here.</u>

Lower Cowichan River Cleanup 2022

- 111 volunteers.
- 1700kg of trash removed from 15 km of river --Sandy Pools to Black Creek (+ some).
- Co-hosted by Cowichan Tribes, sponsored by Catalyst, supported in kind by CVRD-Bings Creek, Garage Café, Duncan Rotary, Adams TarpNTool, True Grain Bakery, Real Canadian Superstore, Island Tractor, Drillwell, and more.

Learn more here.

Learning & Sharing Knowledge

- CWB hosted 10 Twinned Watershed research presentations on "EFlows", Riparian habitat analysis, project findings & recommendations
- Produced Why Fish Need Trees video; sequel to Why Fish Need Water (photo left: Arcas Media)
- Big Dancing Fish celebrated watershed helpers.
- Learned from elders at cultural workshops.

Check out our YouTube channel for more.

Sustainable Funding is Coming!

- CWB has helped advocate for Sustainable Funding for Watershed Governance since 2018, recently with the BC Watershed Security Coalition. (Photo left: Chief Seymour speaking to a BC Finance Cttee ~ 2020)
- Early in 2022, the Province began development of a Watershed Security Strategy and Fund, anticipated to be a multi-million-dollar endowment with annual funding.
- Federal commitments have also been made to a \$1 billion Freshwater Action Plan and Canada Water Agency.

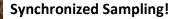
Xwulq

Xwulqw'selu Connections:

Learn more here.

- Helped establish a 5-year research partnership in the Koksilah watershed, led by UVic hydrogeologist Prof. Tom Gleeson, two graduate students and two community coordinators.
- Connections are being made between groundwater and surface water in the Koksilah watershed, helping residents and decision-makers to have better information to guide them.
- 25 local "citizen scientist" volunteers monitoring tributaries. 1555 stream observations uploaded so far!

Learn more: The Discourse 2022 Results



- CWB coordinated a hearty crew of volunteers, led by committed "choreographers" (project leaders) to complete 10 days of sampling in 22 freshwater sites, on the same days that Cowichan Tribes marine team sampled 9 marine/estuary sites.
- This is round 3 of a Provincially recommended sampling regime, required every 5 years to monitor trends in the Cowichan-Koksilah watershed.
- Testing included (site/season dependent) E.Coli, turbidity, pH, Nitrogen, Phosphorus, Carbon, Enterococci, Fecal coliform, metals, temperature, oxygen and conductivity.



Hellos and Huy ch q'us

- A huge huy ch q'u is owed to departing Board members in 2022 --Chief William Seymour, Lori lannidinardo, and Debra Toporowski. Thank you all for your years of dedication to the watershed, and guidance of the CWB.
- Executive Director Tom Rutherford retired from this role, but we are thrilled that he is still working for CWB on salmon sustainability and indigenous co-governance as the CWB Strategic Watershed Priorities Director. Thank you, Tom!
- In August we welcomed <u>Lisa Maria Fox</u> as Managing Director.
- Heather Pritchard returned to our staff team as Targets Coordinator to support the Target Working Groups.
- Chris Steeger, Elodie Roger, and a hardy crew of volunteers supported our Water Quality sampling(see below).



Challenges

This work does not come easily, and it's important to understand some of the challenges that slow (and sometimes enrich) our progress. Underpinning all our work is the reality of 150 years of trauma and injustice imposed upon the Quw'utsun mustimuhw within their unceded territories, and the associated barriers to exercising their authority to manage the watershed according to their teachings. It is hoped that the hard work of reconciliation will begin to address these major challenges.

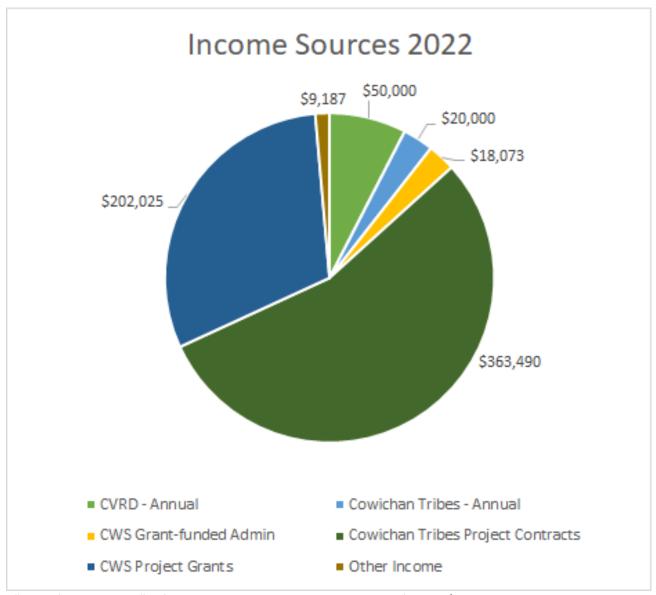
Specific to 2022, other challenges included:

- A very long fall drought, with very little rain until December, expected to have had an impact on returning salmon, affecting the availability of suitable spawning habitats.
- As indicated in the Co-Chairs' Message on page 3, while welcoming new people brings fresh ideas, the rate of turnover within CWB, and the organizations we work most closely with, required a slower pace, while new people were mentored and relationships built.
- The continued impacts of CoVid, with associated absences and safety protocols, have added complexity and expense to hosting meetings and events.
- Increasing operational costs have been a challenge for all non-profit organizations in recent years. The CWB is operating on the same 'core' funding as established 12 years ago when the partnership was formed. By supplementing core work with project grants, often in partnership with Cowichan Tribes, and "staying lean" (no office, minimal staffing, etc.) the CWB has been able to maintain adequate coordination, but that is reaching a tipping point. The Cowichan Watershed Society, which is responsible for financial management of the CWB, is eagerly anticipating help from the new BC Watershed Security Fund, and potentially an increase in annual support from the Cowichan Valley Regional District, to ensure the sustainability of this effective collaborative governance model.

Financial Summary

Financial Support for CWB activities was received by the Cowichan Watershed Society from:

- Cowichan Tribes First Nation (including Healthy Watersheds Initiative) in the form of Project Support Contracts (Koksilah Watershed Sustainability Planning, Water Quality Testing)
- Real Estate Foundation of BC grant
- Province of BC grant (Conservation Economic Stimulus Initiative) via Habitat Conservation Trust Foundation
- Ministry of Environment (Water Quality Testing)
- Cowichan Valley Regional District and Cowichan Tribes annual contributions for Core CWB Coordination
- Paper Excellence (River Cleanup)



"Grant funded admin" reflects a 10-15% administration portion of grants/contracts

Generous in-kind support is invaluable to the financial viability of the CWB, with dozens of collaborations leading to greater progress for our watershed(s) than any of us could achieve on our own. Please see Appendix C for details of the many in-kind contributions of community members, Governments, businesses and organizations.

2022 Budget to Actuals Comparison

a) Core Operations

REVENUE Approved Actuals Core Revenue \$50,000.00 CVRD Annual Contribution \$50,000.00 Cowichan Tribes Annual Contribution \$20,000.00 \$20,000.00 \$2,000.00 Sponsorship River Clean Up \$2,000.00 \$150.00 Interest Income \$29.82 GST Return \$7,157.32 Grant-funded Admin \$18,073.02 \$72,150.00 \$97,260.16 Total Core Revenue **EXPENSES** Approved Actuals **Professional Fees** Accounting and Legal \$3,000.00 \$2,465.00 Business Manager \$19,740.00 Executive Director \$30,000.00 \$22,942.50 Project & Communications Coordinator \$27,000.00 \$42,426.05 **Total Professional Fees** \$61,000.00 \$87,573.55 **General Administration Expenses** Advertising, Marketing, & Communications \$2,000.00 \$1,384.83 Email/Websites/Software/Licensing/Fees \$2,000.00 \$1,586.97 Gas/Mileage/Travel \$568.95 Insurance/WorkSafe/Training \$2,500.00 \$2,026.16 Meeting Expenses/Printing/Office Supplies \$2,500.00 \$2,167.91 **Total General Administration Expenses** \$9,000.00 \$7,734.82 Core Programs Expenses River Cleanup \$2,000.00 \$1,825.18 Volunteer Appreciation / Honorarium \$150.00 \$338,23 **Total Core Program Expenses** \$2,150.00 \$2,163.41 **Total Core Expenses** \$72,150.00 \$97,471.78 BALANCE (revenue - expenditures) \$0.00 -\$211.62

b) Projects

PROJECT REVENUE	Budgetted	EOY
Restricted Funds - Contracts		
Cowichan Tribes BCSRIF - Twinned Watersheds	\$5,000.00	\$1,500.00
Cowichan Tribes HWI 2021_2022	\$155,000.00	\$90,190.21
CT RBC Tech 4 Nature - WQ, Data, Education	\$16,000.00	\$54,800.00
Total Restricted Funds - Contracts	\$176,000.00	\$146,490.21
Restricted Funds - Grants		
HCTF/CESI Twinned Watersheds	\$110,000.00	\$110,000.00
Heritage Canada - River Day *	\$6,000.00	\$36,540.00
PSF - Education	\$2,500.00	\$1,485.00
REFBC - Flows, Weir Gov, Comms, Data	\$60,000.00	\$54,000.00
BCFLI Setting the Course	\$15,000.00	\$0.00
Total Restricted Funds - Grants	\$193,500.00	\$202,025.00
TOTAL PROJECT REVENUE	\$369,500.00	\$348,515.21
Expenses - Contracts		
Cowichan Tribes BCSRIF - Twinned Watersheds	\$3,000.00	\$1,216.44
Cowichan Tribes KokWSP Scoping		\$5,234.25
Cowichan Tribes KoksWSP 2022	\$141,000.00	\$94,327.33
CT RBC T4N - WQA & Data	\$16,000.00	\$27,744.32
Total Expenses - Contracts	\$160,000.00	\$128,522.34
Expenses - Grants		
HCTF/CESI Twinned Watersheds	\$112,177.00	\$89,703.69
Heritage Canada - River Day *	\$6,000.00	\$33,349.84
PSF - Education	\$2,500.00	\$2,079.00
REFBC - Flows, Weir Gov, Comms, Data*	\$60,000.00	\$13,117.50
BCFLI Setting the Course		\$508.67
Total Expenses - Grants	\$180,677.00	\$138,758.70
Total Project Expenses	\$340,677.00	\$267,281.04
BALANCE	\$28,823.00	\$81,234.17



CWB member Stuart Pagaduan and Mom Philomena gifted salmon to the volunteers at River Cleanup 2022. Photo by Shalu Mehta, The Discourse

APPENDIX A: Board Members

2022 COWICHAN WATERSHED BOARD MEMBERS

Indicates Watershed Society Members

CO-CHAIRS

PROVINCIAL NOMINEES

MEMBERS AT LARGE



Chief Lydia Hwitsum / Xtli'li ye', Cowichan Tribes



Chair Aaron Stone, CVRD



Former CVRD Chair Lori Iannidinardo (until Nov '22. pictured in Water Woman cape!)



Councillor Stuart Pagaduan / Qwiyahwult-hw, **Cowichan Tribes**



Councillor Debra Toporowski /Qwulti' stunaat, CVRD (until Nov '22)



Mayor Michelle Staples, CVRD (appointed Nov'22)



Director Alison Nicholson, **CVRD**



David Slade, Provincial Govt. Nominee. Groundwater specialist



Dr. David Froese, Provincial Govt. Nominee, Biologist, Family doctor

Linda Higgins, South Coast Area Director, Federal Govt. Appointee, Fisheries and Oceans Canada



Tim Kulchyski / Q'utxulenuhw, Member at Large, Biologist, Cowichan Tribes community member



Honourable David Anderson, Member at Large, Former Federal Fisheries Minister & **Environment Minister**



Dr. Shannon Waters, Member at Large, VIHA -Cowichan Valley Medical **Health Officer**



Councillor Kristine Sandhu, Member at Large, Lake Cowichan Town Council

BOARD ADVISOR: Oliver Brandes, POLIS Project on Ecological Governance, University of Victoria

APPENDIX B: Key Personnel

Tom Rutherford – Director of Strategic Watershed Initiatives (aka Fish Guy); Executive Director until Aug 2022



Tom worked with Fisheries and Oceans Canada for 35 years. He brings a strong technical background in salmon habitat inventory and restoration, stock assessment, stock enhancement and public outreach/citizen science.

Tom has experience planning and implementing technical processes and partnerships with First Nations, providing scientific direction and guidance for program delivery activities, supervision of staff, and successful development of strategies to meet Sr. Government resource management objectives. Tom served

as the Watershed CWB's Executive Director since 2016 and has now stepped back to enjoy the watersheds in his hiking boots, while continuing to support the CWB's priority files.

Heather Pritchard – Targets Coordinator



Heather is a Registered Professional Forester with 30 years' experience in natural resource management. She brings expertise in applying ecosystem-based management principles in forest and land management with focus on protecting community and domestic water sources and fish habitat. Heather has been supporting the Cowichan Watershed CWB's 4 Technical Working Groups since 2019 to review, refine and revive the CWB's 7 Targets for Watershed Health, and measurable progress indicators for each. Watch the Targets section of the website for the new Targets soon!

Lisa Maria Fox – Director of Operations



Lisa is a sustainability professional and environmental policy specialist with a passion for watersheds and a strong background in nonprofit management. She founded and managed a non-profit environmental education and sustainability-focused consulting firm in Alberta and spent most of her 25-year career contributing to the development of public policies, plans and programs for community and climate sustainability and watershed management across Canada in collaboration with local, regional, and provincial governments. Lisa recently relocated back to Vancouver Island and looks

forward to learning from and working alongside our community and local governments to steward and protect the Cowichan Watershed.

Jill Thompson – Projects Coordinator



Jill comes from Eastern Maritime roots, and grew up in the Grand River watershed, Six Nations Territory. She arrived in Clayoquot Sound in 1996 and has worked to protect Vancouver Island ecosystems ever since. Jill holds a Bachelor of Environmental Studies and a Bachelor of Arts and has 30 years' experience in environmental education and non-profit program leadership, fundraising, community engagement, and somewhat begrudgingly; non-profit administration. Jill is an experienced community builder who seeks out people who feel intrigued, motivated,

and nourished by working together for a bright future, while having a bit of fun. She found the Watershed CWB teeming with them!

Other: The CWB is grateful for the contributions of other dedicated and skilled project staff in 2022, too many to name here, including the Twinned Watersheds aquatic, riparian, restoration, and education crews (49 people in total!) and our tenacious Water Quality Sampling coordinators, Chris and Elodie.

APPENDIX C: Collaborators & Volunteers - our Watershed Community

The Watershed Board only succeeds through the work, knowledge and collaboration of all levels of government, stewardship organizations, academic researchers, local business supporter and others. It is impossible to list everyone who helps but in 2022 we especially want to thank the following.



Cowichan Stewardship Roundtable. Photo by B.Hetschko

TARGET WOF	RKING GROUP MEMBER ORGANISATIONS, DELEGATES	
Fish & Flows	CWB (Tim Kulchyski, Tom Rutherford), Cowichan Tribes (Tim), CVRD (Kate Miller),	
	BC Min. Forests (Mike McCulloch), Fisheries and Oceans Canada (Kevin Pellett),	
	Friends of Cowichan River (Joe Saysell), Catalyst Mill (Brian Houle), Mosaic (Dave	
	Belleznay), BC Conservation Foundation (Jeramy Damborg), Cowichan Lake and	
	River Stewardship Society (Parker Jefferson), Koksilah Working Group (Sarah	
	Davies-Long), Somenos Marsh Wildlife Society (Paul Gowland), Other (Cheri Ayers).	
Water Quality	CWB (Tim Kulchyski), Cowichan Tribes (Tim), CVRD (Kate Miller, Vanessa	
and Estuarine	Thomson), BC Min. Environment (Rosie Barlak), Cowichan Estuary Nature Centre	
Health	(Pamela Williams), BC Conservation Fdn (Thea Rodgers), Cowichan Estuary	
	Restoration and Conservation Assoc. (Bill Heath), Koksilah Working Group (Rodger	
	Hunter), Somenos Marsh Wildlife Society (Gina Hoar), Municipality of North Cowichan	
	(Dave Preikshot), Nature Trust of BC (Tom Reid), Other (Cheri Ayers).	
Riparian	CWB (Alison Nicholson), Cowichan Tribes (Tracy Fleming) CVRD (Tanya Soroka), BC	
Habitats	Parks (Katy Fulton), Cowichan Stewardship Roundtable (Genevieve Singleton),	
	Mosaic (David Vey), Cowichan Estuary Nature Centre (Jane Kilthei), BC Conservation	
	Foundation (Jeramy Damborg), Cowichan Lake and River Stewardship Society (Jean	
	Atkinson), Koksilah Working Group (Alison Nicholson), Somenos Marsh Wildlife	
	Society (Paul Gowland), Municipality of North Cowichan (Dave Preikshot),	
	Stewardship Center BC – Green Shores (Kelly Loch), Coastal Invasive Species	
	Committee (Jessica Bayley).	
Watershed	CWB (Stuart Pagaduan, Jill Thompson), Cowichan Tribes (Hilda Paige, Cheyenne	
Connections	Williams), CVRD (Tanya Soroka), BC Parks (Katy Fulton), Cowichan Valley	
	Naturalists (Bruce Coates), Cowichan Estuary Nature Centre (Jane Kilthei), Cowichan	
	Community Land Trust (Stephanie Cottell), VI Recreational Paddling Assoc. (Rick	
	Bryan), Cowichan Lake and River Stewardship Society (Judy Brayden), Koksilah	
	Working Group (Scott Noble), Somenos Marsh Wildlife Society (Barry Hetschko),	
	Xwulqw'selu Connections (Jennifer Shepherd), Wildsafe BC (Todd Carnahan)	

ORGANIZATIONS & BUSINESSES

Cowichan Tribes First Nation, Cowichan Valley Regional District,
Fisheries and Oceans Canada, BC Government – Ministry of Forests,
Lands, Natural Resources and Operations, Ministry of Environment, BC
Parks, Cowichan Stewardship Roundtable, Cowichan Lake and River
Stewardship Society, Koksilah Watershed Working Group, Cowichan
Estuary Nature Center, Cowichan Community Land Trust, Somenos
Marsh Wildlife Society, Vancouver Island Recreational Paddling
Association, Cowichan Estuary Restoration and Conservation
Association, Cowichan Valley Naturalists, Friends of Cowichan River,



Mosaic, Catalyst/Paper Excellence, Duncan Rotary, Duncan Garage Café, Adam's Tarp N Tool, Real Canadian Superstore, Island Tractor, Vancouver Island Health Authority – Cowichan Region, Halalt First Nation, UVic POLIS Project, UVic Environmental Law Clinic, UVic Xwulqw'selu Connections, Quw'utsun Cultural Connections, MLA Sonia Furstenau and MP Alistair MacGregor.

VOLUNTEERS

Many more irreplaceable individuals pitched in throughout 2022 in addition to those listed above. For example: 9 volunteers donated their Monday mornings over 10 weeks to the freshwater Water Quality sampling crews (Thank you Allison, Scott, Bill, Bernie, Sarah, Cliff, John, Anna, Jill); 111 people helped with River Cleanup, including several who gave more time to help organize (Tim, Vernon, David, Alison, Debra, Tom, Barry, and others); Quw'utsun elders and knowledge holders shared invaluable guidance through many avenues all year round; photographers contributed stunning images; provincial



policy "wonks" (!) advised us; guest speakers educated us through presentations; dozens of watershed stewards helped make the Stewardship Roundtable's Quw'utsun Sta'lo' Skweyul a success, others supported the Xwulqw'selu Connections initiative, and many more volunteer to help all the organizations listed above who contribute to a healthier future. Huy tseep q'u volunteers!

OTHER COLLABORATIONS

Cowichan Lake Weir - Technical Advisory Committees Koksilah Watershed Sustainability Planning Interim Project Team Koksilah Low Flows Working Group Xwulqw'selu Connections

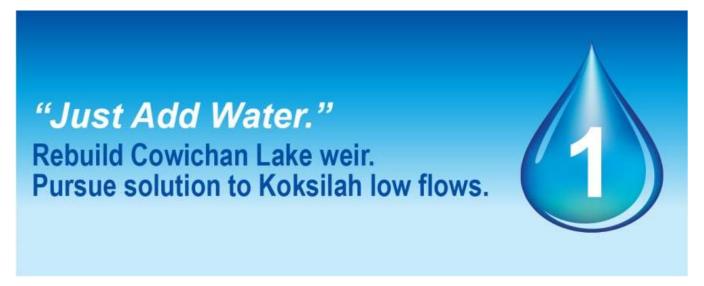
Cowichan Tribes, CVRD, Paper Excellence, CWB (facilitated by Compass)

Cowichan Tribes, Province of BC, Advisors (incl. CWB) (facilitated by Compass)

Province of BC, Water Survey Canada, agriculture and forestry representatives, local stewardship organizations, CWB University of Victoria Groundwater Science and Sustainability Research Group, Cowichan Tribes, Province of BC, Koksilah Working Group, CWB

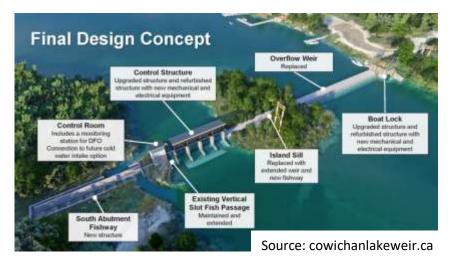
Appendix D: Progress on Priorities

Accountability Check: Are we Achieving the Objectives in our Business Plans?



Quw'utsun Sta'lo' Cowichan River Water Supply

Replacing the Cowichan Lake weir to mitigate the growing impacts of climate change and land use issues remains the Board's top priority. The Board plays a supporting, convening, and advising role in these processes, supporting the lead partnership of Cowichan Tribes, CVRD, and Paper Excellence (Crofton mill), as well as the Province and the stewardship community to keep moving in the same direction to address low flows in the Cowichan River. The significant



progress made this year follows of study, design, fundraising, public consultation, and building partnerships to raise/replace the weir. More information at https://cowichanlakeweir.ca/

3 Year Objectives

Weir license is awarded to an entity supported by consensus of Cowichan Tribes, CVRD, Catalyst, and CWB.

Progress in 2022

Cowichan Tribes began a facilitated process with CVRD, Catalyst, the Province and CWB and advisors to discuss the options for managing and governing new weir and its associated water conservation license (ongoing).

This process resulted in a Memorandum of Understanding between Cowichan Tribes, CVRD and Catalyst to jointly pursue a conservation water license, which is necessary to advance the weir approval process, and secure capital funding.

In November, a water conservation license application for the weir was submitted by CVRD on behalf of its MOU partners. The project is shovel ready and Cowichan Valley Regional District completed the Design and Shoreline capital funds are in place to replace Assessment phases of the Cowichan Water Use Planning project. More information at https://cowichanlakeweir.ca/ the weir, reflecting CVRD's Water Use Planning recommendations and Work to secure funding is ongoing with the Federal and BC design. Governments, with the licensing process causing delays. CVRD conducted public information sessions online in July and There is wild community enthusiasm for replacing the weir as a pathway November, and CVRD project engineer Leroy Van Wieren maintained to sustaining salmon, culture, an informative "blog" here. The CWB did not undertake community engagement on this project economic benefits, and recreation in the Cowichan River in the face of in 2022. climate change. Water flows in Cowichan River are No progress. Summer flows were sustained by a cold wet spring this maintained at recommended year, but an unexpected fall drought meant that fall flows were at environmental flow levels historic lows, impacting the spawning habitats of returning salmon. A throughout the dry season at least field crew funded by BC Salmon Restoration Innovation Fund was 80% of the time for the next 50 years. able to document some of this. All native fish species remain viable This long-term objective is dependent on raising the weir. in the Cowichan River for the next 50

Xwulgw'selu Sta'lo' Koksilah River Watershed Sustainability Plan

Watershed Sustainability Plan for the Koksilah watershed is our second priority. This is an historic Government-to-Government process between Cowichan Tribes and the Province of BC. A major piece of this work is to create what will likely be BC's first legally enforceable Water Sustainability Plan (WSP) under the new Water Sustainability Act, modelling a whole of watershed approach and respecting the co-governance framework developed between the CoChairs over the past three years. Other elements of this work include

Developing a long-term co-governed

years.



Photo by Bryant DeRoy

cutting edge watershed science and community engagement to inform the planning process.

3 Year Objectives *

Interim interventions are in practice to reduce low flow impacts on fish populations, including:

 "closing the source" to restrict new water licenses

Progress in 2022

CWB staff participate regularly in a monthly discussion group, Koksilah Low Flows Working Group, with the water regulator (MoF) and stakeholders affected by low Koksilah water levels. This group coordinates voluntary, and when necessary regulatory, irrigation and watering restrictions. Due to the wet spring, Koksilah flows were

 implementing irrigation schedules when needed
 other water conservation and land use practices adaptations.

above the critical fish habitat threshold during the irrigation season in 2022, and no irrigation restrictions were required. The irrigation season was complete before the fall drought occurred. The process required for closing the source is under development by the WSP Project Team.

WSP is based on more knowledge regarding fish, ecosystems and environmental flows than currently exists.

From March 2021-March 2022, CWB completed a \$500,000 Twinned Watershed research project, funded by the Province of BC and Habitat Conservation Trust Foundation, on behalf of Halalt First Nation and Cowichan Tribes.

- Twinned Watersheds project recognized as some of the most extensive geomorphic field work ever done in the province to understand how low flows impact fish habitat, peer reviewed by senior provincial government and academic scientists.
- Read the study reports <u>here</u>. Presentations of the results were given to First Nations, the WSP Interim Steering Committee, CWB, agricultural producers in Koksilah watershed, and the broader community.

In addition:

- contracted 49 mostly local people working part-time in and around the lower Koksilah and Chemainus to build local knowledge.
- interviewed 6 indigenous knowledge holders

Cowichan Tribes and Province of BC successfully develop a consensus based WSP for the Koksilah watershed, including:

- Confirming WSP Terms of Reference.
- Designating the entity (Responsible Person) responsible for preparing the proposed plan.
- Koksilah WSP is in place by 2024
- The WSP Project Team successfully established proposed Terms of Reference and a draft workplan to guide an estimated 3 years of WSP development (aka Planning to Plan). After much collaborative work by both partners and the advisory team to change the way that watershed planning happens in BC, a WSP process is now anticipated to launch in spring 2023 for the Xwulqw'selu Koksilah watershed. A summary of the process to date, and recommended next steps is at koksilahwater.ca
- Cowichan Tribes will assume the Responsible Person role (upon designation by the Minister) which is defined as a financial role in the draft Terms of Reference. Cowichan Watershed Society will provide administrative support to Cowichan Tribes to support the RP role, as requested.

Provincial policy advisors are integrated to support their ability to support other watershed sustainability planning processes with similar goals.

Several provincial policy advisors participate actively on the Xwulqw'selu Project Team.

WSP is based on attention to linkages between land use and watershed health throughout the watershed.

Reflected in Draft WSP Workplan developed in 2022

WSP is based on pooling collective knowledge, science, and understanding of the Xwulqw'selu – Koksilah watershed and

Reflected in Draft WSP Workplan developed in 2022

ecosystem health.

Includes development of guidance (with incentives) for more sustainable land use practices.

Reflected in Draft WSP Workplan developed in 2022

Koksilah Connections project engages local people in watershed science and builds understanding of the connections between groundwater and the river/tributaries.

CWB is a local partner in the incredible Xwulqw'selu Connections
project -- a 5-year project lead by University of Victory hydrogeology
Prof Tom Gleeson that will illuminate connections between
groundwater and surface water in the Koksilah watershed, connect that
science to decision-making about the watershed, and connect people
to the waters where they live. Read: What we Learned in 2022. 1555
stream observations; 25 dedicated local volunteers; 4 information
sessions hosted by this project in 2022

Majority of both indigenous and non-indigenous community members embrace and support the WSP approach: Ist' hwialasmut tu Xwulqw'selu Stol'lo – We are taking care of the Koksilah River.

Community Engagement was delayed while the government partners solidified their governance framework, gathered information and strengthened partnerships to ensure a successful process was possible.

All existing species of fish remain viable in the Koksilah River for the next 50 years.

This long-term objective is dependent on the completion of a Watershed Sustainability Plan.

^{*}informed by the consensus recommendations of WSP Scoping committee.









Scenes from various meetings to scope, plan and initiate a Xwulqw'selu Koksilah Watershed Sustainability Planning Process, co-Chaired by Cowichan Tribes and the Province of BC, and anticipated to begin in spring 2023.

"Achieving our Targets."

Facilitate collaborative working groups to achieve watershed targets. Implement legal tools to support targets where possible.



Reviewing Targets, Reviving Working Groups

In 2019, staff began a process of convening the CWB Working Groups (WG) to review our 7 current Targets for Watershed Health, set in 2011. The WG members, comprised of subject experts from ~30 participating organizations, First Nations, and other government agencies, discussed their collective progress towards each Target and whether the Target or its Indicators needed updating. The proposed changes were then reviewed by the Board, with feedback going back to the WG for further thought.

Due to a lack of funding, a pandemic, and extremely busy schedules of all involved, enhanced by a sincere desire to get this right, this has been a slow process throughout 2019-2022. The Board sends gratitude for the thorough, thoughtful and deeply knowledgeable review by the Working Group members. We also want to recognize Heather Pritchard for her patient curiosity, keeping everyone engaged in this "big picture" process, and the Real Estate Foundation of BC for supporting powerful local collaborations through coordination resources for the Target Working Groups.

Recommendations for revised targets will be presented to the Board for approval in spring 2023 as shown in Appendix E.



The Wise Water Use Working Group undertook a 5-year Water Conservation Challenge from 2014-2018. Above Municipality of North Cowichan is cheered by "Water Woman" for their progress. (2015 photo)

CWB Progress on Targets

The following chart relays highlights from the CWB's progress towards the targets in 2022, compared against our Business Plan objectives. We celebrate that for some targets, much more is being accomplished by other organizations towards these shared goals.

	1-3-Year Objectives (2021-2024)	CWB Progress in 2022 (Highlights)
Targets Review	 Ten-year review and update of CWB's 7 Targets for Watershed Health is complete and new targets are adopted. Four Target Working Groups (WGs) are making collaborative progress on the targets 	 6 Targets updated. Fish target is under further development to embed indigenous knowledge of fish sustainability. Estuary target is under further review to capture focus on habitat restoration. Working Groups have been revived and reconstituted with increased indigenous participation and encompassing the organizations now active on these target areas. The WGs started meeting again in late 2022/early 2023 with support from a Targets Coordinator (Heather Pritchard). The CWB website now has password protected webpages for each Working Group to allow them to use the website to store both public reports and information, and internal WG planning notes
Water Quality / Estuarine Health	 Conduct 1 round of 5 in 10 sampling in partnership with Cowichan Tribes and stewardship orgs ~60 marine and freshwater sites. 	Completed. 31 sampling sites 1x/week over 2 sessions (summer, fall) of 5 weeks each. Location: 9 Cowichan Bay marine; 9 lower Koksilah River basin; 13 Cowichan Bay tributaries. During both sessions, the marine environment was sampled for: Enterococci, Fecal coliform. The freshwater environment was sampled for: Turbidity, Phosphorous, Total E. Coli, Temperature, Dissolved Oxygen and Specific Conductivity In the fall session, the freshwater environment was also sampled for: Nitrogen: Nitrate, pH, Nitrogen: Ammonia, Carbon: DOC, METALS TOTAL - Metal Pkg. (ICPMS) – LOW, METALS: TOTAL – Hardness, METALS: DISSOLVED – Hardness, METALS: DISSOLVED – How
۸s	Cowichan Weir License is secured.	A conservation water license application to store additional water behind the new weir has been submitted to the Province. See page 16
Flows	 Koksilah Watershed Sustainability Plan is complete. 	WSP Transitional Steering Committee has completed a proposed Terms of Reference and draft Workplan to set the stage for WSP planning to begin within an indigenous co-governed, watershed-based framework. See page 18.

Fish	 Cowichan Weir License is secured. Koksilah WSP is complete. Twinned Watershed E-flows, meso habitat and riparian habitat studies complete. Koksilah/Chemainus (2021-2022) Twinned Watershed fish population study complete (Koksilah/Chemainus (2022-2024) 	 See above RE Weir and Koksilah WSP Twinned Watershed studies completed see page Twinned Watershed fish population study underway, led by Cowichan Tribes.
Riparian Health	 Riparian ecosystem analysis of Lower Koksilah and Chemainus Rivers. 	As above, Twinned Watershed study complete. See report here. Also: Twinned Watershed teams planted over 7000m2 of native plants and removed over 11,000 m2 of invasive species from riparian habitats. Initiated a partnership with Farmland Advantage to fund more restoration.
Watershed Connections	 Produce educational video series "Why Fish Need" Stth'aqwi' the salmon mascot builds culture of optimism and belonging as "salmon people." Roving River Reporters interview watershed stewards. 	 2nd Video in series completed. Why Fish Need Trees. Watch here. Big Dancing Fish videos with the Roving River Reporters built culture of belonging and optimism, thanks to watershed stewards of all kinds. 100 educational posts, videos and reports, attended 32 events.
od C	 Engage 100 residents / year in Annual Lower River Cleanup. 	111 volunteers engaged in 2022
Watersh	Support Stewardship Roundtable and Cowichan Tribes' Bi-annual Quw'utsun Sta'l'o Skweyul.	CWB raised and administered a grant to support the Roundtable to host a highly successful watershed wide event. <u>Details.</u>
	 Partner in in Xwulqw'selu Connections project. 	CWB is a partner in this exciting project. 25 volunteers + VIU grad students and Mosaic staff successfully monitored the whole watershed. See page 18.
Wise Water Use	Support partners to reduce Koksilah water use in dry periods.	Regular participant and contributor to the Koksilah Low Flow Working Group. See page 18.

"Building Partnerships."

Support indigenous co-leadership, cross jurisdictional collaboration and public engagement for watershed health.



Nutsamat kws yaay'us tth qa' We come together as a whole to work together to be stronger as partners for the watershed.

Like a connected web of life, a connected watershed stewardship community builds resilience and results. Here are the primary ways we worked to connect in 2022.

Community Engagement and Collaborative Watershed Governance

3 Year Objectives

Public understanding about watershed problems, and trust in proposed solutions, is strong through the difficult transition period ahead.

CWB maintains trusted relationships with knowledge-holders, opinion leaders, and the people most affected by decisions.

Progress in 2022

- Hosted a community meeting to share the Twinned Watershed research findings about how low water flows and the state of river condition are impacting fish habitat.
- Four CWB Target Working Groups were re-convened in 2022 to coordinate local knowledge and commitments towards achieving mutual watershed goals (Targets). First Nations participation and knowledge in each has been improved. Heather Pritchard has been contracted to support ongoing collaboration, and provide a venue for regular dialogue between entities who share similar goals. See the list of participants on page 15.
- Regular participation in watershed stewardship organizations to build connections, share knowledge, promote their work, and help secure resources for mutual goals. E.g. Cowichan Lake and River Stewardship Society, Koksilah Watershed Working Group, Cowichan Stewardship Roundtable, Xwulqw'selu Connections.
- Provided fundraising, communications and administrative support to the Cowichan Stewardship Roundtable's whole-ofwatershed Quw'utsun Sta'lo' Skweyul event.
- Encouraged inclusion in CWB's monthly meetings, including presentations from stewardship organizations and local knowledge holders.

	 Responding to correspondence (email, phone) including suggestions, complaints, observations and questions about the watershed.
A vision for CWB's second decade: Undertake workshops about "Setting the Course for 2030".	A full day Setting the Course Workshop was planned for 2022 but delayed until Jan 2023.
Improved governance systems between CVRD and CWB address communication gaps	The Setting the Course Workshop (Jan 2023), and sub-meetings and initiatives before and after the workshop, have improved governance and communications systems. More work is planned in 2023.
Coordinate interesting and engaging monthly meetings of the CWB members to discuss, learn and develop trusting relationships. (10 meetings / year)	9 Board meetings were held, including two in-person meetings. Despite CoVid, efforts have been made to keep the meetings open to anyone interested via Zoom webinar (courtesy of UVic's POLIS Project). Meetings are regularly attended by stewardship organization representative and elected MP and MLA reps, 12 presentations to the Board by knowledge holders, scientists, policy makers, local stewardship organizations
Keep CWB website updated with resources and news about Cowichan-Koksilah watershed, as well as CWB meeting minutes and watershed research, maps, and data.	CWB meeting agenda packages, presentations, and detailed meeting minutes are all on the website to respect our Principle of Transparency. Website is under continual revision for functionality since rebuild in 2019. Updating the website content is a goal for 2023 with the help of summer students.
Initiate a data sharing and management planning process for Cowichan, starting with CWB and its project partners. Expand scope of facilitation to all Cowichan Stewardship Roundtable member organizations as time permits.	This work has been delayed but is funded for 2023.
Other – maintain an annual large "hands-on" community event in the river.	River Cleanup, including 111 people on the day, and many hours of efforts before and after to link agencies, organizations and individuals also impacted by or involved in keeping the river and riparian zones little free. https://www.facebook.com/events/1160205817886053

Appendix E: CWB's Revised Targets for Watershed Health, and Progress Indicators

Revised Original We want clean water in our We want fish-friendly, swimmable, drinkable water in our watersheds. watershed. We want to be **Indicators:** able to swim safely in 1. E. coli levels in the Cowichan and Koksilah watersheds Cowichan Lake, Cowichan are within acceptable provincial and health authority River, and Cowichan Bay. **Water Quality** guidelines for swimming and recreation. Turbidity levels should 2. Total suspended solids (turbidity) levels in the Cowichan meet accepted water and Koksilah watersheds consistently meet accepted quality guidelines. provincial water quality objectives. • E. Coli levels should be 3. Phosphorus levels in the Cowichan and Koksilah below guidelines for watersheds meet accepted Vancouver Island guidance. swimming and recreation. **Further Revisions Anticipated:** Work is underway outside the CWB to develop water quality indicators that reflect indigenous ways of knowing. This target will be reviewed when that work is complete. We want to be able to eat Revisions Pending: This Working Group is working to **Estuary Health** broaden this target and indicators to a 'whole of estuary' shellfish from Cowichan Bay. goal that also captures habitat restoration for other Shellfish from designated species. areas of Cowichan Bay will be harvested for human consumption by 2020. We want healthy fish We want healthy, wild, and diverse fish populations in the Cowichan-Koksilah watershed. populations in the Fish Health watershed. Further Revisions Pending: Work is ongoing to capture Salmon and Steelhead both Federal/BC and indigenous indicators of progress juvenile abundance towards this target, reflecting traditional should meet or exceed knowledge/values. target densities.

We want to ensure that Cowichan River summer flows are maintained at levels that support the needs of people and fish.

 Manage water reserves in Cowichan Lake such that the rate of flow in the Cowichan River never falls below 7 cubic meters per second. Seasonal flows throughout the Cowichan-Koksilah watershed support the needs of communities and aquatic ecosystems.

Indicators:

 Water reserves in Cowichan Lake are managed such that the rate of flow into the Cowichan River meets the soft targets established in the Cowichan Water Use Plan (2018), delivering, at minimum, the following flow regime:

> March & April: 25 cms (cubic meters / second) May 1 - June 15: 15 cms June 15 - arrival of fall rain: 7 cms

2. The Koksilah watershed is managed so as to deliver rates of flow defined as required Environmental flows (E-flows) as per Water Sustainability Planning process currently underway.

We want to protect and enjoy the benefits of healthy stream, lakefront, and estuary habitats.

- 50% of intact riparian habitats protected by 2021.
- 10% of impacted riparian habitats restored by 2021.

"Watershed IQ" Target: We want Cowichan watershed residents to increasingly know and value their watershed. We can't fully value what we don't understand.

- All Grade 4/5 students are provided with a hands-on watershed experience.
- Cowichan residents increasingly know and value their watershed.

We want to protect and restore fully functioning streamside, lakefront, wetland, and estuary habitats.

Interim Indicators:

- 1. Area estimates of protected riparian habitats along Cowichan River, Cowichan Lake, and Koksilah River, and their major tributaries, are available.
- 2. Area estimates of successfully restored riparian areas along Cowichan River, Cowichan Lake, and Koksilah River, and their major tributaries are available.

The people of the Cowichan Valley understand and value that their well-being is interconnected with the well-being of their watershed. Mukw' stem 'o' slhilhukw'tul, everything is interconnected.

Indicators:

- 1. All students in grade 2 participate in at least one placebased learning experience to form a connection to their watershed.
- 2. All students in grade 9 participate in an outdoor placebased experience to help them understand how their well-being is interconnected with their watershed.
- 3. An annual tally is kept to track the overall educational and stewardship opportunities offered to help residents of all ages understand and value their watershed.

Wise Water Use

We want Cowichan watershed residents to use water wisely.

 Reduce annual residential consumption to less than 263 litres per person per day by 2018. Revision Pending - This target and Working Group have been paused since the conclusion of the 2014-2018 Cowichan Water Challenge, and the creation of a new CVRD Regional Drinking Water and Watershed service. (But we still want residents to use water wisely!)

For more information, visit https://cowichanwatershedboard.ca/cowichan-watershed-board-targets/



River Cleanup 2022. Tim greets incoming crew. Photo M. Price