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Financial incentives through effective water and wastewater pricing and other economic tools



POLIS Project on Ecological Governance watersustainabilityproject

> How to use price as a tool to improve water service provider financial performance and community water use efficiency

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Worth Every Penny: Conservation-Oriented Water Pricing



A Primer on Conservation-Oriented Water Pricing

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MAY 2010



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What is Conservation-Oriented Water Pricing?

A rate structure adopted by a water service provider where:

- 1. The costs of providing the services are recovered
- 2. Individual customers are metered and pay for the volume of water they use
- 3. The price signal is sufficient to affect individual decisions and encourage conservation and efficiency



Quantity





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Setting the Rate: The Key Factor

PCOI

Does the price accurately inform consumers about the costs of their water use and provide a signal that is sufficient to affect their decision making?

Case Study 1: Seattle, Washington





Seattle Public Utilities Wastewater and Water Pricing Structure (US\$/100 cf) Seattle Description Seattle Description Seattle Description Seattle Se

| | Rate |
|--|---------|
| Water Rates | |
| Off-Peak Usage Period | |
| Uniform Rate (Sept 16 - May 15) | \$3.50 |
| Peak Usage Period (May 16 - Sept 15) | |
| First-Tier: Up to 1000 cubic feet in 60 days | \$3.86 |
| Second-Tier: Next 2600 cubic feet in 60 days | \$4.49 |
| Third-Tier: Over 3600 cubic feet in 60 days | \$11.44 |
| Sewer (Wastewater) Rates | |
| Uniform Rate | \$8.89 |

Notes:

- All prices are per 100 cubic feet (2.83 m³) and are in US\$.
- Prices are for retail customers within Seattle city limits only; higher rates apply to customers living outside this boundary.
- Prices are for single-family residential customers only; different rates apply to multi-residential and non-residential customers.
- Single-family residential sewer bills are based on actual water usage during the winter period, November through April. For non-residential and multifamily residential customers, sewer bills are based on actual water usage at all times of the year.

Case Study 2: Tofino, British Columbia

Photo: pinkcanoe, Nalu Collective





Key Steps on The Journey

- 1. Have a plan
- 2. Consider implications for billing systems
- 3. Get metered and charge by volume
- 4. Improve water use accounting
- 5. Fully account for expenditure
- 6. Consider starting with seasonal surcharges
- 7. Make it part of a complete program
- 8. Recruit the aid of senior government







Take the Long Term View



Moving forward will take careful planning, communication and consensus building within the organization and the broader community.

And don't forget... conservationoriented pricing makes sound sense from both economic and environmental points of view!





Providing customers with incentives like rebates for washing machines and toilets and tools such as shower timers and rain gauges



Current Cowichan Valley Rebates

| | Toilet Rebate | |
|--------------------------------------|---------------------------------------|--|
| Cowichan Valley Regional District | \$75 (6L/flush) (under review) | |
| City of Duncan | \$60 (6L/flush) \$100 (3/6L/flush) | |
| Town of Lake Cowichan | \$75 (6L/flush) | |
| Municipality of North Cowichan | \$75 (4.8L/flush) | |
| Town of Ladysmith | \$75 (6L/flush) | |



Community Based Social Marketing



Community Based Social Marketing (CBSM)

- Program design based on community willingness to engage
- Emphasis on market research
- Use of barrier and motivator analysis to identify successful approaches
- Use of tools of behaviour change that are empirically proven to work



Barrier and Benefit Analysis

Each form of sustainable behavior has its own set of barriers and benefits.

Uncovered through literature reviews and market research

may be internal to an individual (e.g. absence of motivation).

Or, may reside outside the individual, as in changes that need to be made in order for the behaviour to be more convenient or affordable

Multiple barriers and benefits may exist for any form of sustainable behavior.







CBSM Tools of Behaviour Change

- Prompts visual or auditory aids remind us to carry out an activity we might otherwise forget
- Incentives monetary and non-monetary incentives can induce people to invest in new technology or change behaviours
- Commitment studies show that when people are asked to make a small commitment, they are much more likely to make larger commitments later
- Norms modelling sustainable behaviour for example by using highly credible individuals to visibly model messages - supports people to make change















Giving information to customers - from classrooms to family rooms to boardrooms - to help them understand how they use water and make changes









Integrated Marketing Communications



Integrated Marketing Communications

"Marketing communications in which all elements of the promotional mix are coordinated and systematically planned so as to be harmonious" (Zikmund & d'Amico, 2002)

Brand

An identifying feature that distinguishes one product from another;

A name, term, symbol, sign or design or a unifying combination of these.



Creative is Key!





Image Courtesy Denver Water, 3 Feb 2010, used with permission











Other Elements of Good Communication

- Know your audience
- Use a credible source
- Make your message specific
- Make your message easy to remember
- Provide personal or community goals
- Emphasize personal contact
- Provide feedback





Enforcement

Judicious use of regulatory tools like watering restrictions, building and plumbing codes, and product performance standards



Outdoor Watering Restrictions



Current Cowichan Valley Restrictions

| | Days | Hours | |
|--------------------------------------|----------------|---------------------------------|--|
| Cowichan Valley Regional District | Evens and Odds | 6am-9am; 7pm-10pm | |
| City of Duncan | Evens and Odds | 6am-9am; 7pm-10pm | |
| Town of Lake Cowichan | Evens and Odds | 7am-10am; 7pm-10pm | |
| Municipality of North Cowichan | Evens and Odds | 6am-9am; 7pm-10pm | |
| Town of Ladysmith | Evens and Odds | 6am-9am;7pm-10pm (2 hrs max) | |



Outdoor Water Use Reduction Manual



OWWA Water Efficiency Committee June 2008

Ontario Water Works Association A Section of AWWA "Watering only once or twice per week provides ample opportunity for most homeowners to apply adequate water to their landscape."

http://www.owwa.com/img/content_images/Image/Outdoor%20Water%20Use%20Manual.pdf

Case Study: Region of Waterloo, Ontario



Region of Waterloo Restrictions



Once per Week Lawn Watering

| If your address ends in: | Your lawn watering day is: |
|--------------------------|----------------------------|
| 0 or 1 | Monday |
| 2 or 3 | Tuesday |
| 4 or 5 | Wednesday |
| 6 or 7 | Thursday |
| 8 or 9 | Friday |

Other Watering

watering of gardens, trees, shrubs & other outdoor plants washing of car with controlled hose (shut-off valve) topping-up of permanent residential pools

| odd-numbered addresses water on odd days | |
|--|--|
| (5:30-10 a.m. and 7-11 p.m.) | |

even-numbered addresses water on even days (5:30-10 a.m. and 7-11 p.m.)

| Example only; not based on current calendar year: | | | | | | |
|---|--------|---------|----------|----------|--------|----------|
| Sunday | Monday | Tuesday | Wedneday | Thursday | Friday | Saturday |
| | | | | 1 | 2 | 3 |
| 4 | 5 | 6 | 7 | 8 | 9 | 10 |
| 11 | 12 | 13 | 14 | 15 | 16 | 17 |
| 18 | 19 | 20 | 21 | 22 | 23 | 24 |
| 25 | 26 | 27 | 28 | 29 | 30 | 31 |



Effective Enforcement Requires Enforcement




Plumbing Code Requirements







BC Building Code (Effective 2011)

| Fixture | Maximum Water Use |
|-----------------------|-------------------|
| Toilets (Residential) | Max. 4.8 L/flush |
| Showerheads | Max 9.5 L/minute |
| Bathroom Faucets | Max 8.3 L/minute |
| Urinals | Max 1.9 L/flush |

See also Canada Standards Association CSA B125

Source: BC Housing and Construction Standards http://www.housing.gov.bc.ca/building/consultation/het/





Use of the latest technology and techniques - pressure and leakage management, recycling, rainwater harvesting, efficient cooling equipment, etc.



Pressure and Leakage Management



Water Pressure Management Diagram





Sectoring the Network Into District Metering Areas (DMAs)





Pressure Reducing Valve (PRV) Installation









Flow Modulation Control





Active Leak Detection and Repair





Benefits of Water Loss Management

- Reduced water losses & more efficient use of existing supplies
- Increased knowledge of the distribution system
- Financial improvement Increase revenue recovery
- Fewer main breaks (up to 80%)
- Service improvement
- Improved public relations



GoldCoast Waterfuture



Pimpama Coomera Waterfuture Project





Waterfuture





- Class A+ Recycled Water Treatment Plant (supply by 2009 to toilet & outdoor)
- Mandatory rainwater tanks (laundry cold water & outdoor)
 - 3500 dual reticulated homes already built
 - Growing by ~120 homes/month.
 - Home to 120,000 people by 2056







GoldCoast Waterfuture



DRINKING WATER Uses: kitchen

RECYCLED WATER Uses: toilets and external use

RAINWATER

Uses: cold water laundry tap and approved uses around the home

WATER CONSERVATION Uses: kitchen



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